## Solar Powering Your Community Permitting and Inspection





## Powered by SunShot U.S. Department of Energy

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#### Morning Session: Permitting

#### Afternoon Session: Zoning



# Morning Agenda: Permitting





# Morning Agenda: Permitting





#### **Solar Technologies**



Solar Photovoltaic (PV)



**Solar Hot Water** 



**Concentrated Solar Power** 



#### **Solar Technologies**



Solar Photovoltaic (PV)



**Solar Hot Water** 



**Concentrated Solar Power** 





#### Panel / Module





Array





kilowatt (kW)





#### **Residence** 5 kW



# Factory



#### **Office** 50 – 500 kW





# System Design



## **PV System Components**





Image Source: Home Power Magazine

#### **Inverter Technology**





#### **Inverter Technology**





#### Solar Development in the US

In 2013, the US solar industry installed over

# 145,000 new solar installations

#### of which

# 94% were residential projects



#### The Cost of Solar PV

U.S. Department of Energy



Tracking the Sun VII: The Installed Cost of Photovoltaics in the US from 1998-2013 (LBNL)

31

#### **Economic Development in PA/NJ**

2014 Solar Companies	461	495
2014 Solar Jobs	2,800	7,200
National Ranking	15	5

## PA & NJ Solar Market

#### **Cumulative Installed Capacity**





Source: IREC Solar Market Trends (http://www.irecusa.org/publications/)

#### PA & NJ Solar Market





Source: IREC Solar Market Trends (http://www.irecusa.org/publications/)

#### **US Solar Market**



Source: U.S. Solar Market Trends 2013



#### World Solar Market





Source: REN 21

# Installed Capacity per Capita





Source: REN 21, World Bank

#### **US Solar Resource**





#### Source: National Renewable Energy Laboratory



U.S. Department of Energy

Source: NREL (http://www.nrel.gov/docs/fy14osti/60412.pdf)

LBNL (http://emp.lbl.gov/sites/all/files/lbnl-6350e.pdf)(http://wwwl.eere.energy.gov/solar/pdfs/sunshot\_webinar\_20130226.pdf)





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#### **Change in Soft Costs and Hardware Costs Over Time**





#### Challenge: Inconsistency

# 18,000+ local jurisdictions

#### with unique zoning and permitting requirements



Source: http://www.nrel.gov/docs/fy12osti/54689.pdf

## **Consumer Challenges**





Source: Forbes

**One in three installers** avoid working in certain jurisdictions because of permitting difficulties

24% of permit applications must be resubmitted

Installers encounter jurisdictions without defined solar permitting processes in 11% of jobs



Source: Clean Power Finance, Nationwide Solar Permitting Study (2012)

#### Challenge: Local Difference

In jurisdictions with strong permitting policies and procedures, solar customers save

### \$0.18/W (\$700 for a 5 kW system)

compared to jurisdictions with weak permitting processes.



Source: http://www.nrel.gov/docs/fy12osti/54689.pdf

#### Challenge: Installation Time





Photon Magazine

#### **Time to Installation**







Source: NREL, LBNL
### **Germany's Success**

# Consistency and Transparency

through

# **Standardized Processes**



# **Morning Agenda: Permitting**



#### **DVRPC Model Permitting Documents**



- I. Pre-Application
- II. Application Submittal & Review
- III. Inspections





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### **Pre-Application Materials**

#### **Resource** IREC Solar Permitting Checklist Basics

#### Why do it?

- Minimize installer confusion and questions
- Increase rate of correct and complete applications
- Manage installer and owner expectations
- Get everyone on the same page





### **Pre-Application Materials**

#### **Resource** IREC Solar Permitting Checklist Basics

#### What to do?

- Assemble all necessary solar permits
- Centralize online on dedicated solar permitting landing page
- Publish checklist explaining required permit steps





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### **Expedited Review**





#### **Expedited Review** Depth of Review Standard **Expedient** Expedient Within established Outside of established design parameters design parameters Impacts are well Review necessary to understood understand impacts Quick, Easy, Cheap **Flexible**



### **Expedited Review**

Depth of Review

#### Expedient

Within established

design parameters

#### I-I. Example Design Criteria:

- Size < 10-15 kW
- Code compliant
- Weight < 5 lb / sqft</li>
- 4 strings or less

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#### Standard

Outside of established design parameters

# Review necessary to understand impacts

#### Flexible

# **Expedited Permitting Process**

#### **Resource Solar America Board for Codes & Standards**

**Expedited Permitting:** 

- Simplifies requirements for PV applications
- Facilitates efficient review
- Minimizes need for detailed studies and unnecessary delays





# **Expedited Permitting Process**

#### **Resource** Solar America Board for Codes & Standards

Permitting Checklist:

- Quickly identifies simple PV installations where simplified permitting is appropriate
- Estimated 50% 75% of projects comply with Solar ABCs criteria





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# **Online Permitting**

#### **Resource** IREC Solar Permitting Checklist Basics

#### Why do it?

- Avoid installer office visits
- Data standardization and validation
- Integration with fee payment and inspection scheduling process





### **Online Permitting**

#### **Resource** IREC Solar Permitting Checklist Basics

#### **Quick and Easy**

- Dedicated email address for solar permit submission
- Comprehensive
- Fully online permitting application



Checklists are an integral part of the permitting process. They provide a simple list of require permit application or the inspection that follows. As such, they can serve as guides the permit application or the inspection that follows. As such, they can serve as guides the same transformation of the inspection that follows. As such, they can serve as guides the inspection of the solution of the solution of the inspection of the application of the solution of the guidance documents, as discussed on the reven provide even more information in other guidance documents, as discussed on the revent <b>Tips for Application Checklists</b> .	ired information for eithe for solar installers as we by reducing the number of to y making requirement rements are applied cor- a to turn in the complete le jurisdictions choose t te e side of this sheet.
trovide even more information in other guidance documents, as discussed on the revention to the second	e side of this sheet.
Tips for Application Checklists         Tips for In Check           ✓ List required forms, such as building permit application form, and where they can be inspection         ✓ List the information required inspection	spection
✓ List required forms, such as building permit application form, and where they can be inspection	lists
looptod	uired in advance of the
<ul> <li>List what the inspector what requirements are</li> </ul>	will look at on-site and expected to be met
Consider dividing check     Consider dividing check     List any other required documentation,     signatures or approvals     power source, inverter,	dist into uch as utility service/AC arrays/modules, and
Describe the fee structure and options for grounding/bonding     payment     Feruida action or in power application     Certaind action or in power application	e there and what
Provide online or in-person application     submittal instructions     Provide information able	out office locations,
<ul> <li>Provide information about office locations, hours, and appropriate staff contacts</li> <li>Include citations to rele</li> </ul>	staff contacts vant code or other
<ul> <li>Include citations to relevant code or other sources as much as possible for the applicant to reference</li> <li>Sources as much as possible for the applicant to reference</li> </ul>	ssible for the applicant
Examples to check out	
These jurisdictions have published checklists for solar permittin	g:
Miami-Dade County, Florida     San osse, Camonia     Miami-Dade County, Florida     Berkeley, California	STREET, STREET
Tucson, Arizona     Maui County, Hawaii	
For more examples and discussion of permitting checklists and other guidance docum Sharing Success: Emerging Approaches to Efficient Rooftop Solar Permittin www.irecusa.org/wo-content/uploads/FINAL-Sharing-Success-w-cover-revised	ents, see IREC's report g, available at: -final052012.pdf.
control of the second sec	

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### **Fast Turn Around Time**

#### **Best Practice**

- Coupled with electronic submission
- Over-the-Counter or Same-Day review for streamlined projects

#### **Next Best Thing**

Only one in-person visit needed



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#### **Permit Fees**

#### **Best Practice**

- Levy permit fees to pay for necessary staff time, not as a revenue source, and not based on system cost
- **Residential Permits:** Flat and fair fixed fee
- **Commercial Permits:** Fee calculator based on staff time



### **Residential Permits:** Flat Fees

#### Fee = (Est. Staff Time x Rate) + Additional Review



### **Residential Permits:** Flat Fees

#### Fee = (Est. Staff Time x Rate) + Additional Review

Cover costs 80% of the time for review and inspection. Allow for one minor correction review.



### **Residential Permits:** Flat Fees

#### Fee = (Est. Staff Time x Rate) + Additional Review

Additional reviews or inspections incur additional fees



### **Commercial Permits:** Fee Calculator

#### Fee = (Plan Review Hours + Inspection Hours) x Rate + Issuance Fee



#### Comm Hours spent on:

- Electrical Plan Review
- Structural Plan Review
- Fire Review
- Planning Review
- Clerical Time

Fee = (Plan Review Hours + Inspection Hours) x Rate + Issuance Fee



### ee Calculator

#### **Commercial Permits:** Fee Calculator

Hours spent inspecting:

- Building attachment
- Building racking
- Electrical work
- Fire safety

Fee = (Plan Review Hours + Inspection Hours) x Rate + Issuance Fee



### What's an Appropriate Fee?

#### One of Many Suggestions:

- Systems under 4 kW:
   \$75 \$200
- Systems 4 kW 10 kW:
   \$150 \$400
- Systems over 10 kW:
   \$15/kW \$40/kW

Inspector for PV	Systems
Prov	nered for:
Renewable Energy Te	chnology Analysis Project
(	of the
Pace University Lav	w School Energy Project
	VERSITY
Pre	pared hv:
Brooks Engineering	
873 Kells Circle Vacaville, CA 95688 www.brooksolar.com	BROOKS
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March 2006



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### **Contractor Licensing**

#### **Best Practices**

- Use existing national standard (e.g. NABCEP) for contractor licensing requirements
- Provide list of approved contractors to reduce customer anxiety and confusion



## **Contractor Licensing**

#### **NABCEP** Certification

- Best practice standard for PV installer certification, recommended by IREC
- Qualifications
  - 58 hours PV training
  - 10 hours OSHA training
  - Mix of educational and professional experiences

Certification	n Handbook
NABCEP CERTIFIED PV Installation Professional NABCEP CERTIFIED Small Wind Installer	NABCEP CERTIFIED PV Technical Sales Professional NABCEP CERTIFIED Solar Heating Installer
NABCEP Certification F	landbook V7.2-06.09.2014
NABCEP Certification F	landbook V7.2-06.09.2014



### **Contractor Licensing**

**Expedited Permitting for Pre-Qualified Installers** 

- Based on NABCEP or other certification and successful local record
- Connecticut: Provides public list of local installers meeting certain criteria
- Portland, Oregon: Approved installers qualify for expedited online approval



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### **Inspection Window**

#### **Best Practice**

- Provide contractor with specific inspection time
- Inspector calls contractor when en route to site

#### **Next Best Thing**

Provide a two-hour inspection window



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## **Eliminate Excessive Inspections**

#### **Best Practice**

- Required only one inspection for standard, streamlined projects
- Conduct electrical, structural, and fire safety inspections as one
- Eliminate rough or in-process inspections
- Where possible, coordinate with utility interconnection



# **Permitting Best Practices**

- I. Pre-Application
- II. Application Submittal & Review

III. Inspections

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# **Train Municipal Staff in Solar**

#### **Best Practice**

- Offer special trainings to municipal staff
  - New York: NYSERDA PV Trainers Network

(trainings for code officials, inspectors, engineers & first responders)

- Solar Instructor Training Network

(Regional Training Partner at Penn State University)

#### **Next Best Thing**

Free online training by IREC at www.pvonlinetraining.org/



# **Train Municipal Staff in Solar**

#### **Resource** IREC Field Inspection Guidelines

Provides detailed recommended approach for PV inspection

Notes common installer mistakes and items of note

#### www.irecusa.org



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.org
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cusa.org
cuss.org

# **Inspection Checklist**

#### **Resource IREC Model Inspection Checklist**

#### Why adopt a checklist?

- Provides clarity to inspectors and installers
- Ensures consistency in installation and inspection processes
- Can easily be updated as code requirements change over time

#### www.irecusa.org





# **Model Inspection Checklist**

#### **Inspection Elements**

- I. PV Array Configuration
- 2. Grounding
- 3. Wire Management
- 4. Conductors
- 5. Overcurrent Protection
- 6. Electrical Connections

- 7. Charge Controllers
- 8. Disconnects
- 9. Inverters
- 10. Batteries
- II. Signs and Labels
- 12. Fire Safety





# **Permitting Best Practices**

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# **Permitting Resources**

Solar ABCs www.solarabcs.org Expedited Permit Process for PV Systems

IREC www.irecusa.org Residential Solar Permitting Best Practices Explained

Solar Permitting Checklists

Field Inspection Guidelines for PV Systems

Model Inspection Checklist for Rooftop PV Systems



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# Morning Agenda: Permitting



### **DVRPC Model Permitting Documents**



### **Existing Resources**

#### Solar America Board of Codes & Standards

**Expedited Permitting Guide** 

#### **EnergizeCT**

Rooftop Solar Permitting Guide



#### PennFuture

Zoning and Permitting Guidebook

#### **Massachusetts DOER**

Model Permitting and Structural Review Process



# **DVRPC Solar Permitting Guide**

### Recommended Submissions

- I. Existing Building or Electrical Permit
- 2. Additional Solar Information
- 3. Site Plan
- 4. Electrical Diagram
- 5. Equipment Spec Sheets
- 6. Attachment Details

### Local Government Decision Points

- I. Streamlined Permitting Process for certain systems?
- 2. Prescriptive Structural Review for certain systems?



#### **Additional Solar Information**

- **Applicant & Site Information**
- System description
- Owner and Installer contact information
- Installer qualifications (NABCEP, UL, etc)
- Building Type, Height, permit status

(rooftop systems only)



### **Additional Solar Information**

**Electrical Information** 

- Electrical service size and type
- Main breaker amperage & change (if needed)
- Bus bar amperage
- Type of interconnect (load-side or supply-side)
- Location of electrical panel
- If load-side connection with subpanel intertie, subpanel bus bar amperage and breaker value



### Site Plan

- Simple diagram
- Identify system
   components and
   location on site, as
   well as any setbacks
- Doesn't need to be to scale





#### **Electrical Diagram**

- Standard Templates and notes provided
  - Standard system
  - Micro-inverters
  - AC module
  - Supply-side connection
- Intended to apply to majority of residential PV projects





#### **Spec Sheets**

- Provide at least for inverter and module
- Make & model
- Voltage, overcurrent, other relevant
   specifications





### **Mounting Details**

#### (Roof Systems)

- Racking System (make, model, type)
- Flashing description
- Fastener detail
- Treatment of dissimilar metals





#### **Mounting Details**

#### (Ground Systems)

- Racking System (make, model, type) & Spec Sheets
- Manufacturer's Pre-Engineered Document or PE Stamp
- Code Compliance Manual (optional)
- Distance to interconnection point
- Grounding details
- Height of system
- Relevant zoning information (e.g. setback)



- I. Use a checklist to identify simple projects
- 2. For these projects, offer simple permitting process requiring minimal effort
- For complex projects that don't pass the checklist, conduct standard in-depth permit review







#### Simplified Solar Checklist and Permit for the (City/Town/Other) of \_\_\_\_\_

#### Section 1. Timeline, Fees, and Submission

This application may be submitted via email to \_\_\_\_\_\_. It may also be submitted in person at \_\_\_\_\_\_. The fee for application processing is \$XX, due at time of submission and payable via \_\_\_\_\_\_.

Permit determinations will be issued within \_\_\_ days of receipt of a complete application and fee. Notice of an incomplete application will be provided within \_\_\_ days of receipt. If an inspection is required, it will be scheduled within \_\_\_ days of inspection request.



#### Section 2. Streamlined Permit Eligibility Checklist

Verify that the proposed installation complies with each item in the eligibility checklist below. If the installation does not comply with any item, the project cannot be permitted under this streamlined process and must be permitted through the <u>(City/Town/Other)</u> of \_\_\_\_\_\_'s standard permitting process. Any violations identified in the inspection process must be addressed and are subject to penalty.

#### ☐ 1. CONTRACTOR REQUIREMENTS

The contractor performing the solar installation holds the necessary licenses and permits to perform this work in this jurisdiction, including *(list specific licensing requirements in jurisdiction)*.

#### ☐ 2. MAXIMUM CAPACITY

The capacity of the proposed PV project is less than 10 KW.

#### 3. PROJECT LOCATION

The proposed PV project will be a rooftop system.

#### ☐ 4. PROJECT CODE COMPLIANCE

The structure that the proposed project will be mounted on is code-compliant and the proposed solar installation is compliant with all relevant fire and electrical codes, including setback requirements



#### **5. ZONING VARIANCE** The proposed solar installation will not require a zoning variance. **6. EQUIPMENT STANDARDS** The proposed equipment meets all relevant certification standards. 7. WEIGHT LIMIT The system will have a distributed weight of less than 5 pounds per square foot and less than 45 pounds per attachment point to roof. 7. MODULE TILT To mitigate wind loads, the proposed system will be mounted flush against the roof surface or tilted with no more than an 18 inch gap between the module frame and the roof surface. 8. ELECTRICAL CONNECTION The proposed solar installation is composed of 4 series strings or less. 9. HISTORIC/ARCHITECTURAL REVIEW The proposed solar installation is not located on a building subject to historic or architectural



review.

Section 3. Streamlines Permit Application							
1. SITE OWNER INFORMATION							
Site Owner Contact Information							
Name:	Phone:		Email:				
Site Address							
Street:		City	•	Zipcode:			
Parcel ID:							
2. SITE INFORMATION							
Building Type: 🛛 🗆 Residential	Commercial		Number of floors:				
Roofing Material:							
Weatherproofing Method:							
3. CONTRACTOR INFORMATION							
Contractor Contact Information							
Company Name:	Phone:		Email:				
Business Address							
Street:		City	·	Zipcode:			
License #:							



4. 9	SOL AR SYSTEM INFORMATION							
	Nodule Information							
	Quantity: Manufacturer:	Model:						
	Inverter Information							
	Quantity: Manufacturer:	Model:						
	Mounting System Information Manufacturer: Mo	odel:						
	Is the mounting system an engineered product designed to mount solar panels? Yes No (provide structural attachment details in a letter certified by a design profession)							
	System Weight/Arrangement							
	Total weight of module and rails (lbs).							
	Number of Attachment Deinter		.).					
			·/·					
Maximum spacing between attachment points (inches):								
	Total surface areas of modules (sqft):	Module weight per sqft (lbs):						



#### 5. SITE PLAN

Provide a site plan showing the location of solar system components and other equipment on structure (including, but not limited to, the solar array with orientation and tilt noted, electrical service connection, utility meter, and inverter).

#### 6. ELECTRICAL DIAGRAM

Provide an electrical diagram showing PV array configuration, wiring system, overcurrent protect inverter, disconnects, required signs, and ac connection to building.

#### 7. MANUFACTURER SPEC SHEETS

Provide manufacturer spec sheets for all system components.







- I. Determine whether wet stamps should be used for all, some, or no projects
- 2. If allowing prescriptive review for some projects, create eligibility checklist















