

# Rate SL-E Street Lighting Customer Owned Facilities Rate Design

Scott Neumann
Senior Rates Engineer
September 19, 2012

Proprietary and Confidential

## **Agenda**



- Overall Rate Development Process
  - Developing a revenue requirement
  - Cost allocation and cost of service studies
- Rate Design
- Rate Case Proceedings
- 2010 Base Rate Case
- Rate SL-E review

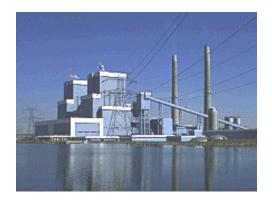


# **Deregulation**



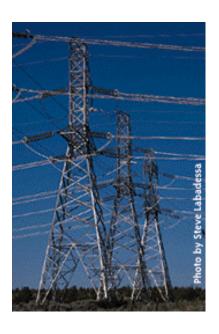
## **Traditional Utility Functions**







#### Generation Transmission Distribution







## **Unbundling the Bill**



#### Generation Supply Related Charges

- Production of electricity
- Bill Components that make up the "price to compare" (PTC)
  - Generation Supply Adjustment (GSA)
  - Transmission Service Charge (TSC)
  - Alternative Energy Portfolio Standard (AEPS)

#### Distribution Charges

The delivery of electricity from transmission lines to the customer

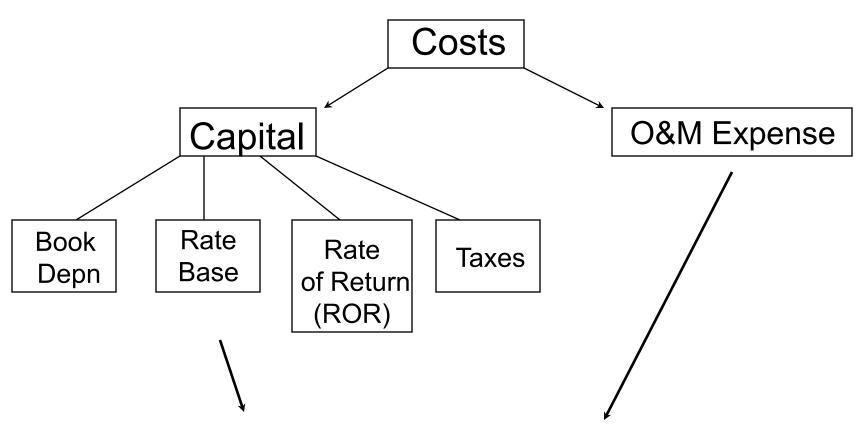
## **Regulatory Ratemaking**



- Pricing or rates for PECO's product are based on recovering costs, both capital and expense
- Included in the costs is a "fair" rate of return for shareholders
- Basis of pricing is revenue requirements

## **Revenue Requirements**





**Year by Year Revenue Requirements** 

Annual Revenue Requirements = O&M + Book Depreciation + Return (rate base x ROR) + Taxes



#### Rate Development Process - Overview

#### **Revenue Requirements**

Develop the total Revenue required. to be recovered through rates

#### **Cost Allocation Process**

Assign Revenue requirements to customer classes to reflect the cost of providing the utility service to each class.

All streetlights are in the "Lighting" class, with traffic signals.

#### Rate Design

Design rates (including SL-E) based on billing determinants (i.e., usage, demand, number of customers).



#### **Rate Development Process - Summary**

#### **Functionalize Costs**

**Energy Procurement** 

**Transmission** 

**Distribution** 

#### **Classify Costs**

Customer

**Demand** 

**Energy** 

#### **Allocate Costs to Classes**

Residential

Commercial

Industrial

Lighting

#### Rate Design

Residential

Commercial

Industrial

Lighting (including SL-E)

**Other** 

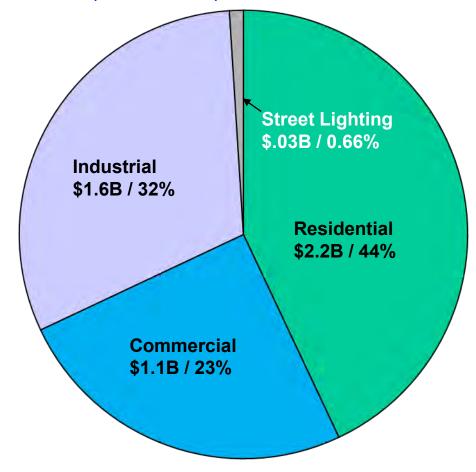
Proprietary and Confidential

#### **Cost Allocation Process**



After the total Revenue Requirement ("the pie") has been determined, the proper allocation among customer classes ("the slices") must be determined

Total revenue= \$4.9B\*



<sup>\*</sup> Based on 2010 rate case



#### **Cost Allocation and Cost of Service**

- Cost of service represents the costs incurred by the utility in producing generation and delivering transmission & distribution services for its customers
- A <u>cost of service study</u> measures the utility's costs incurred in serving each customer class, including a reasonable return on investment
- Utilities do not measure the exact cost of serving any one customer, but rather measure the cost relationships among various customer classes
- Each customer imposes a different combination of costs on the system and the cost to serve is unique to each
- Customers with similar characteristics are grouped together as a customer class and rates are designed to recover the cost of serving the class
- These studies are the <u>initial step</u> in setting reasonable rates



#### **Many Factors Are used in Cost Allocation**

#### PECO Energy Company (Electric) Future Test Year 2010

Class Cost of Service Study (\$000s)

CLASS ALLOCATION ALLOCATORS									
<u>Name</u>	<u>Total</u>	Residential	Residential	Off Peak	General Service	<u>Primary</u>	High Tension	<u>Electric</u>	<u>Lighting</u>
		Rate R	Rate RH	Rate OP	Rate GS	Rate PD	Rate HT	Rate EP	Rates L
MWh-Meter	EXT	10,130,440	2,636,820	290,626	8,503,747	659,586	14,933,445	788,101	186,240
MWh-Meter%	38,129,005	26.57%	6.92%	0.76%	22.30%	1.73%	39.17%	2.07%	0.49%
1CP- Tran	EXT	3,047,627	425,091	41,474	2,110,131	115,814	2,510,202	106,795	0
1CP- Tran%	8,357,135	36.47%	5.09%	0.50%	25.25%	1.39%	30.04%	1.28%	0.00%
NCP- PriHT	EXT	3,453,657	1,037,113	57,243	2,404,257	144,531	2,741,669	200,630	45,929
NCP- PriHT%	10,085,029	34.25%	10.28%	0.57%	23.84%	1.43%	27.19%	1.99%	0.46%
NCP- Primary	EXT	3,453,657	1,037,113	57,243	2,404,257	144,531	0	0	45,929
NCP- Primary%	7,142,730	48.35%	14.52%	0.80%	33.66%	2.02%	0.00%	0.00%	0.64%
Bills	EXT	13,970,733	1,911,393	955,860	1,803,277	8,928	33,384	465	165,600
Bills%	18,849,640	74.12%	10.14%	5.07%	9.57%	0.05%	0.18%	0.00%	0.88%
Customers	EXT	1,164,228	159,283	0	150,273	744	2,782	39	5,000
Customers%	1,482,348	78.54%	10.75%	0.00%	10.14%	0.05%	0.19%	0.00%	0.34%
Locat-Sec	EXT	1,164,228	159,283	0	150,273	0	0	0	233,451
Locat-Sec%	1,707,235	68.19%	9.33%	0.00%	8.80%	0.00%	0.00%	0.00%	13.67%
Services_Cost	EXT	3,149,748	403,334	201,702	931,057	4,610	17,237	-	-
Services_Cost%	4,707,686	66.91%	8.57%	4.28%	19.78%	0.10%	0.37%	0.00%	0.00%
Meter_Cost	EXT	63,525,091	8,134,570	9,683,658	54,380,549	559,168	2,090,868	29,150	0
Meter_Cost%	138,403,053	45.90%	5.88%	7.00%	39.29%	0.40%	1.51%	0.02%	0.00%
Meters	EXT	1,243,883	159,283	79,655	163,057	744	2,782	39	0
Meters%	1,649,442	75.41%	9.66%	4.83%	9.89%	0.05%	0.17%	0.00%	0.00%
Cust_Chge_Rev	EXT	79,261	10,149	4,445	22,626	2,498	8,656	588	20,499
Cust_Chge_Rev%	148,723	53.29%	6.82%	2.99%	15.21%	1.68%	5.82%	0.40%	13.78%
kWh_Rev	EXT	479,514	89,213	10,753	138,181	6,865	74,715	1,813	1,087
kWh_Rev%	802,141	59.78%	11.12%	1.34%	17.23%	0.86%	9.31%	0.23%	0.14%
Total Del Rev	EXT	485,048	90,659	15,198	158,969	12,100	121,796	9,705	21,587
Total_Del_Rev%	915,062	53.01%	9.91%	1.66%	17.37%	1.32%	13.31%	1.06%	2.36%
CallCenter	EXT	79.25%	10.84%	0.00%	9.38%	0.05%	0.17%	0.00%	0.31%
CallCenter%	100.00%	79.25%	10.84%	0.00%	9.38%	0.05%	0.17%	0.00%	0.31%



#### **Typical Costs for Street Lighting**

#### DISTRIBUTION PLANT

Land and Land Rights
Structures and Improvements
Station Equipment
Poles, Towers and Fixtures
Overhead Conductors and Devices
Underground Conduit
Underground Conductors & Devices

#### O & M EXPENSES

Station Expenses
Overhead Line Expenses
Underground Line Expenses
Maint of Structures
Maintenance of Station Equipment
Maintenance of Overhead Lines
Maintenance of Underground Lines
Maintenance of Line Transformers
Maintenance of Street Lights
Maintenance of Meters
Maintenance of Misc. Plant

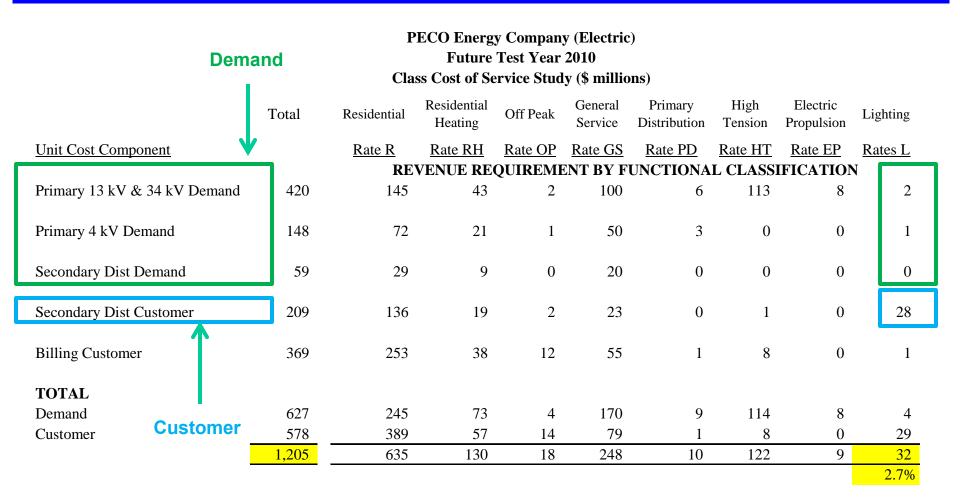
#### ADMINISTRATIVE AND GENERAL

Administrative and General Salaries
Office Supplies and Expenses
Outside Service Employed
Property Insurance
Injuries and Damages
Employee Pensions and Benefits

Proprietary and Confidential



#### **Cost of Service Study**





#### Rate Design – Process

- Rate Design is an "art as well as a science"
- Many factors beyond the pure numbers from the cost allocation are taken into account when setting rates:
  - 1. Simplicity, understandability, public acceptance of the design
  - 2. Improve system load factor
  - 3. Revenue stability
  - 4. Stability of rates
  - 5. Gradualism avoiding undue impact on any one class by requiring a slower incremental movement toward actual cost of service and not favoring sudden, quick increases in rates
  - 6. Subsidization customer class(es) paying a greater than average Rate of Return (ROR) than other class(es) for their cost of service
  - 7. Conservation and/or DSM objectives



#### **Rate Case Proceedings**

- The utility decides to file for a base rate increase when projected costs exceeds projected revenues
- Filing for a base rate increase is an extensive and expensive undertaking for the utility.
- Base Rate Case is a legal proceeding presided over by an Administrative Law Judge (ALJ)
- The utility presents its case for a rate increase and acts as a defendant in the case
- The PUC Trial Staff acts as a prosecutor in the case
- After all the evidence has been heard and witnesses have been presented, the ALJ makes a recommendation to the PUC Commissioners on the merits of the case
- The PUC Commissioners have the final approval on the outcome of the rate case



#### Rate Case Negotiations and Settlement

- Many parties are involved in the proceedings of a base rate case.
  - PUC Trial Staff
  - Office of Consumer Advocate (OCA)
  - Office of Small Business Advocate (OSBA)
  - Philadelphia Industrial Energy Users Group (PIEUG)
  - Rate Case Interveners (e.g., City of Philadelphia)
- Utilities may prefer to negotiate a rate case settlement with interested parties instead of a lengthy expensive trial.
- All parties sign off on the negotiated settlement. The settlement is sent to the PUC Commissioners for approval.



### **Lighting Class Expenditures and Revenues**

	Lighting
	Rates L
<b>Revenue at Present Rates</b>	
Distribution charge revenue	21,587
Transmission revenue	448
Purchased Power revenue	16,338
Other revenue	1,026
<b>Total Revenue</b>	39,398
<b>Operating Expenses</b>	35,397
Income Before Tax	4,001
Income Tax Expense	506
<b>Net Operating Income</b>	3,495
Rate Base	97,991
Rate of Return at Current Rates	3.57%



## **PECO's Original Proposal for New Rate**

<b>Distribution Revenue Requirement</b>	
Distribution charge revenue	31,515
Transmission revenue	0
Purchased Power revenue	16,338
Forfeited discounts	0
Other revenue	1,026
	48,879
Operating Expenses	33,123
Uncollectibles expense	0
Gross receipts tax	2,780
Income Before Tax	12,976
Income Tax Expense	4,205
<b>Net Operating Income</b>	8,770
Rate of Return	8.950%
Increase (Decrease) Required \$	9,480



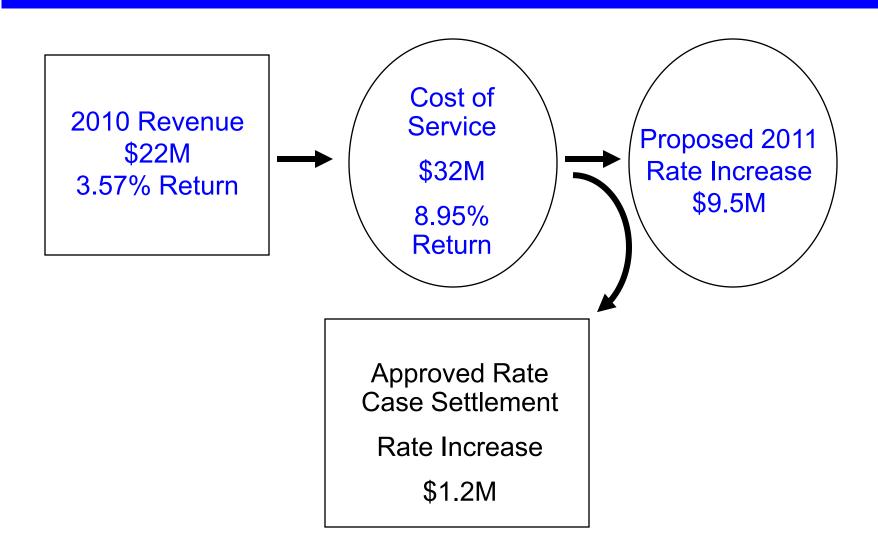


# PECO Energy Company Summary of Percent Increase by Tariff Rate 12 Months Ending December 31, 2010

	<b>Estimated Total</b>	<b>Distribution</b>	<b>Distribution</b>	<u>% Increase</u> <u>% Increase</u>
Rate	<u>Revenue</u>	<u>Revenue</u>	<u>Increase</u>	Total Bill in Distribution
Residential	\$ 1,531,600,000	\$ 516,778,258	\$ 87,043,790	5.7% 16.8%
Residential Heating	\$ 360,100,000	\$ 96,545,684	\$ 23,748,249	6.6% 24.6%
Off Peak	\$ 44,500,000	\$ 15,303,317	\$ 2,583,491	5.8% 16.9%
General Service	\$ 1,009,400,000	\$ 159,165,256	\$ 60,612,685	6.0% 38.1%
<b>Primary Distribution</b>	\$ 69,100,000	\$ 12,263,081	\$ 397,460	0.6% 3.2%
High Tension	\$ 1,409,900,000	\$ 129,473,303	\$ 20,966,027	1.5% 16.2%
Electric Propulsion	\$ 76,200,000	\$ 9,610,323	\$ 496,825	0.7% 5.2%
Lighting	\$ 38,400,000	\$ 23,192,271	\$ 1,192,381	3.1% 5.1%
Total	\$ 4,539,200,000	\$ 962,331,492	\$ 197,040,909	4.3% 20.5%



#### **Summary – Street Lighting – New Rate**





#### **2010 Base Rate Case - Settlement**

PECO Energy Company (Electric)
Rate Year Ended December 31, 2011
Rate Design- Rate Classes Lighting

			PRESENT RATES		PROPOSED RATES				Rates
	Locations	Units	Rate	Revenue	Rate	Revenue	E	EPC	w/EEPC
		Customer-Own	ned Fixtures	S					
Location Charges SL-P	96,853	1,162,236	\$7.11	8,267,657	\$7.11	8,267,657	\$	0.63	\$7.74
Location Charges SL-E	67,616	811,392	\$7.11	5,771,901	\$7.11	5,771,901	\$	0.46	\$7.57
Location Chge SL-E 33	27,766	333,192	\$7.11	2,370,187	\$7.11	2,370,187	\$	0.46	\$7.57
	192,235	2,306,820	\$7.11	16,409,745	_	16,409,745			
	Proposed	Present	_		_	_			
All kWh SL-P	66,120,384	66,120,384		-	\$0.0054	357,050			
All kWh SL-E	44,183,480			-	\$0.0054	238,591			
All kWh SL-E 33	18,372,118			-	\$0.0054	99,209			
	128,675,982	66,120,384	_		_	694,850			
<b>Total Customer-Owned Fixtures</b>			_	16,409,745	_	17,104,595			

- Street lighting rate design has a large fixed location charge and a small variable charge due to the fact there are large fixed costs associated with street lighting service with low kWh usage.
- Final proposed rates do not include tax repair credits and nuclear decommissioning surcharge changes.



#### **PECO Electric Tariff**

# RATE SL-E STREET LIGHTING CUSTOMER-OWNED FACILITIES

# PECO<sub>®</sub>

#### **Availability**

- To any governmental agency for outdoor lighting provided for the safety and convenience of the public of streets, highways, bridges, parks or similar places, including directional highway signs at locations where other outdoor lighting service is established hereunder only if all of the utilization facilities, as defined in Terms and Conditions in this Base Rate, are installed, owned and maintained by a governmental agency.
- This rate is also available to community associations of residential property owners both inside and outside the City of Philadelphia for the lighting of streets that are not dedicated. This rate is not available to commercial or industrial customers. All facilities and their installation shall be approved by the Company.

# PECO. An Exelon Company

#### **Monthly Rate Table**

- PECO Distribution Charges
  - SERVICE LOCATION DISTRIBUTION CHARGE:
    - For service locations within the City of Philadelphia: \$7.50 per Service Location
    - For service locations outside of the City of Philadelphia \$7.33 per Service Location
    - The service location charge includes an Energy Efficiency Program Surcharge of \$0.63 per location within the City of Philadelphia and \$0.46 per location outside of the City of Philadelphia.
  - VARIABLE DISTRIBUTION CHARGE: \$0.005 per kWh
- Generation Supplier Related Charges
  - ENERGY Supply Charge: Refer to the Generation Supply Adjustment Procurement Class 2.
    - Default Service Price as of July 1, 2012 is \$0.0592/kWh
  - Transmission Service Charge
    - Price as of January 1, 2012 is \$0.0013/kWh
  - Alternative Energy Portfolio Standards
    - Price as of June 1, 2012 is \$0.0011/kWh

#### **Billing**



#### DETERMINATION OF BILLING DEMAND.

The wattage, expressed to the nearest tenth of a watt, of a Service Location shall be composed of manufacturer's rating of its lamps, ballasts, transformers, individual controls and other load components required for its operation. The aggregate of wattages of all Service Locations in service shall constitute the billing demand for the month.

#### DETERMINATION OF ENERGY BILLED.

- The energy use for a month of a Service Location shall be computed to the nearest kilowatt-hour as the product of one-thousandth of its wattage and the effective hours of use of such wattage during the calendar month.
- Lighting service will be operated on all-night, every-night lighting schedules, under which lights normally are turned on after sunset and off before sunrise with approximately 4,100 annual operating hours.
   Extended lighting service during all daylight hours will be supplied for lamps specified by the customer.
- The aggregate of the kilowatt-hours thus computed for all Active Service Locations shall constitute the energy billed for the month.





LPS
50,000 lumens
450 Watts
4100 Annual Operating Hours
154 kWh/mo (450 W x 4100 hrs) / (1000 x 12 mo)

	1999		1999		
	<u>R</u>	ates	<b>Monthly Bil</b>		
Location Charge	\$	7.00	\$	7.00	
VDC - kWh	\$	-	\$		
Total			\$	7.00	

2012			Billing		2012		
<u>Rates</u>			<b>Determinants</b>		<b>Monthly Bi</b>		
\$	7.33	X	1	=	\$	7.33	
\$	0.0050	X	154	=	\$	0.77	
					\$	8.10	

- 15.7% rate increase over 13 years.
- Average rate increase of 1.2% during those 13 years.





